# HB 2196: Kansas Unemployment Insurance Reform Summary

# KS Unemployment Compensation Modernization & Improvement Council June 24, 2021

Presented By:

## Phillip M. Hayes

Vice President
The Arnold Group (TAG)

Chairman, KS Employment Security Board of Review Kansas Department of Labor

Employer Representative, KS Unemployment Compensation Modernization & Improvement Council State of Kansas



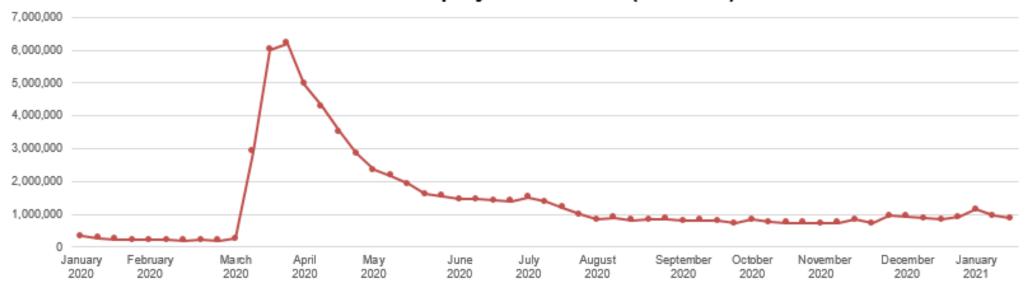
#### Senate Substitute for Substitute HB 2196

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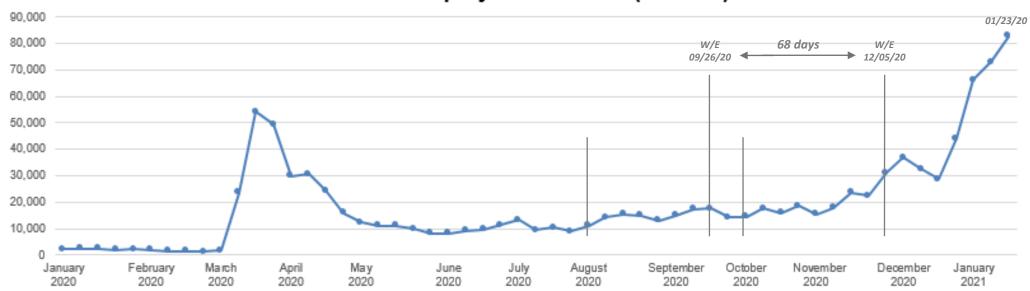
- 1. KS UI Fraud Aftermath & Legislative Response
- 2. Unemployment Compensation Modernization & Improvement Council
- 3. KS Unemployment IT System Modernization
- 4. Employment Security Review Board
- 5. Kansas UI Tax Rate Structure Changes
- 6. UI Claimant Notification of Tax Liability
- 7. UI Trust Fund Data Reporting
- 8. My Re-Employment Plan & Work Skills Training Services
- 9. Work Refusal Provisions
- 10. Maximum Weekly Benefits State Unemployment Rate
- 11. UI Benefit Disqualification & New Felony Crime Provisions
- 12. Employer Hold Harmless COVID-19 & Fraud Related Charges
- 13. Federal Relief Aid Transfers
- 14. Annual KS UI Trust Fund Projections Report
- 15. Federal UI Program Restrictions
- 16. Shared Work Program Changes
- 17. ID Verification Law Enforcement Agency Partnership
- 18. Additional Provisions



#### Initial Unemployment Claims (National)



#### Initial Unemployment Claims (Kansas)





## Week Ending 01/23/21 Simple Snapshot

	Filing Week: 1	/23/2021 (Not Season	ally Adjusted)	
State	Population	Population %	Initial Claims	Initial Claim %
California	39,512,223	12.04%	53,299	6.10%
Kansas	2,913,314	0.89%	82,944	9.49%
Illinois	12,671,821	3.86%	108,808	12.45%
United States	328,239,523	100.00%	873,966	100.00%

#### January 26, 2021 – KS SHRM & Unemployment Insurance Services Testimony

- KS Senate and KS House Commerce Committees
- \$300M \$600M Estimated UI Fraud in Kansas



## KS UI Benefits: Pre-MFA (Identity Verification) Solution

														F	ull Totals	& /	Averages	F	Four (4) We	ek	Average
															ince WE 3/2				1/2/2021		1/23/2021
	Week Ending		12/19/2020		12/26/2020	1	1/2/2021	1	1/9/2021		1/16/2021		1/23/2021			_			-,-,		_,,
	Kansas Trust Fund Balance	5	400,600,000	s	375,300,000		338,700,000		302,200,000		273,300,000	Н	246,900,000		Totals		Weekly Averages		4 Wk Totals		4 Wk Avg.
1	#Weeks Trust Fund to ZERO - KS Only benefits (KS Only - UI)	ř	13.34	Ť	12.11	٠,	9.76	y ,	7.31	Ť	6.13	Ľ	7.67					+			
3			0.26		0.23		0.19		0.14		0.12		0.15								
4	Projected Date of KS Trust Fund Bankruptcy		3/22/2021		3/20/2021	3	/11/2021	3	3/1/2021		2/27/2021		3/17/2021	US	DOL Reports	8 <b>2</b>	.944 Initial				
	,		-,,		-,,		,,	_	,-,		-,,		-,,		Claims for V						
5	Regular Claims	1												<u> </u>	Claims for V	, , , _	01/25/21	- 1			
6			34,624		30,074		45,743		69,404		76,513	Г	25,489		1,086,282		24,140		217,149		54,287
7	Call Center		788		618		1,009		1,537		1,167		620		137,048		3,046		4,333		1,083
8	Internet	1	33,836		29,456		44,734		67,867		75,346		24,869		949,233		21,094		212,816		53,204
9			97,72%		97.95%		97,79%		97.79%		38.47%		97.57%	[_	87.38%		87.38%	L	38.00%	_	38.00%
10	Continued Claims		83,628		85,172		92,961		103,909		102,561		75,883		3,333,059		74,068		375,314		93,829
		١.				١.						١.		١.				Ι.			
11		\$	53,000,447	\$	38,471,191				43,105,488	\$				\$	2,718,679,314	\$	60,415,096	\$			41,725,795
12		\$	30,028,587	\$	,,	\$ 3	4,716,769	Ş 41	1,323,096	Ş A	44,570,345	Ş	32,201,874	<b>[\$1</b>	,064,965,627	Ş	23,665,903	Ş			38,203,021
13		\$	1,538,982	\$	554,292	\$	463,431	\$	468,465	\$	393,411	\$	1,842,006	\$	1,223,599,739	\$	30,589,993	\$	3,167,313		791,828
14		\$	2,823,305	\$	1,154,186	\$	945,198	\$	613,613	\$	396,788		478,256	\$		\$	5,335,833	\$			608,464
15		\$	7,059,897	\$	5,475,620	\$	5,065,189	\$	522,261	\$	355,432	_	260,237	\$	113,915,565	\$	3,350,458	\$	, , , , , , , , , , , , , , , , , , , ,		1,550,780
16	1 1	\$	2,005,220	\$	234,372		123,452	\$	78,004		65,083		31,073	\$		\$	452,691	\$	,		74,403
17	Lost Wages Assistance (LWA)	\$	9,544,456	\$	68,700	\$	1,736,798	\$	100,049	\$	94,370	5	57,979	\$	117,674,246	\$	7,354,640	\$	1,989,196	\$	497,299
40	Bearing Heart Income to the control of the Control	1										l		1				- 1			
18			72,519		73,816		81,888		96,336		103,325		74 279		2,984,184		66,315		355,828		99 957
19													74,279	-							88,957
20	· · · · · · · · · · · · · · · · · · ·		1,187		998		980		1,119		926		776		56,482		1,255		3,801		950
21	Individuals Receiving Payments		63,256		66,142		71,525		82,089		91,377		66,883	L	2,588,864		57,530		311,874		77,969
22	Average Weekly Benefit Amount	\$	414.08	\$	419.75	\$	423.95	\$	428.95	\$	431.36	\$	433.53	\$	16,120.12	\$	358.22	\$	1,717.79	\$	429.45
		1										l		1				- 1			
23					3.500		2.525		5.554		7.574		5.445		225.252		7.630		22.555		5.540
24			5,656 48,392		3,509 15,442		2,625		6,951 31,124		7,574 37,822		5,416	<b>.</b>	206,263 2,896,878		7,639 107,292		22,566 121,360		5,642 30,340
25 26			11,307		4,130		20,812 4,200		2,689		1,397		31,602 1,402		688,580		19,674		9,688		2,422
20	# Weeks compensated		11,507		4,130		4,200		2,065		1,557		1,402		000,500		15,074		3,000		2,722
27	Pandemic Emergency Unemployment Comp (PEUC)	1										l		1				- 1			
28			1,368		925		765		14		22		9		39,717		1,471		810		203
29			20,341		16,168		13,874		867		766		371	r	316,786		11,733		15,878		3,970
30			21,260		16,697		14,047		1,216		995		452		328,791		12,177		16,710		4,178
31	State Extended Benefits (EB)																				
32	Initial Claims		2,647		214		40		14		10		8		9,873		395		72		18
, 33	Continued Claims		4,808		253		158		159		158		62		24,333		973		537		134
р <sub>" 34</sub>	#Weeks Compensated		6,572		701		270		238		199		61		39,847		1,594		768		192



## Gov. Kelly: "Shut down Unemployment Servers" | 01/27/21

#### The Wichita Eagle

STATE

Kansas to shut down unemployment servers this weekend as part of fight against fraud

BY MEGAN STRINGER

JANUARY 27, 2021 05:34 PM, UPDATED JANUARY 28, 2021 01:09 PM





Kansas Governor Laura Kelly answers questions about unemployment fraud claims and security upgrades to the Department of Labor's website. (Jan. 27, 2021) BY GOVERNOR LAURA KELLY/FACEBOOK

#### MFA Implemented between Jan. 31 – Feb. 2, 2021





## KS UI Benefits: Post-MFA (Identity Verification) Solution

															Fu	all Totals 8	š. /	Averages	F	our (4) We	ek	Average
															s	ince WE 3/2	1 (5	51 Weeks)		2/13/2021	_	3/6/2021
		Week Ending	1	/30/2021		2/6/2021	1	2/13/2021		2/20/2021		2/27/2021		3/6/2021		Totals		Weekly		4 Wk Totals		4 Wk Avg.
	1	Kansas Trust Fund Balance	\$	246,900,000	\$	265,000,000	\$	268,800,000	\$	272,900,000	\$	275,200,000	\$	264,900,000		TOTALS		Averages		4 WK TOTALS		4 WKAVg.
	2	#Weeks Trust Fund to ZERO - KS Only benefits (KS Only - UI)		59.86		464.71		39.94		150.53		35.65	Γ	26.62								
	3	#Years Trust Fund to ZERO - KS Only benefits (KS Only - UI)		1.15		8.94		0.77		2.89		0.69		0.51								
	4	Projected Date of KS Trust Fund Bankruptcy	3	/25/2022		1/2/2030	1	1/19/2021		1/9/2024		11/3/2021		9/8/2021								
	5	Regular Claims							1													
	6	Initial Claims		16,927		4,905		6,630		3,774		3,227		2,267		1,124,012		22,039		15,898		3,975
	7	Call Center		841		390		2,761		483		600		433		142,556		2,795		4,277		1,069
	8	Internet		16,116		4,515		3,869		3,291		2,627		1,834		981,485		19,245		11,621		2,905
	9	Internet %		35.2t%		32.05%		58.36%		87.20%		81.41%		80.90%		87.32%		87.32%		73.10%		73.10%
	10	Continued Claims		79,792		22,058		23,219		27,960		16,898		24,463		3,527,449		69,166		92,540		23,135
	11	Total Payments Summary	s	15,210,006	s	1,315,738	\$	13,377,139	s	14,604,395	s	26,193,410	s	24,393,968	5	2,813,773,970	s	55,172,039	\$	78,568,912	s	19,642,228
	12	Regular Unemployment Insurance (KS Only - UI)			Ś	570,254		6,729,527			Ś	7,720,081	Ś			095,873,042		21,487,707	Š		\$	6,553,096
	13	Fed Pandemic Unemployment Comp (FPUC)	s	10,762,655	\$	523,091	s	5,957,046	s	6,416,421	\$	12,346,592	s	10,560,935		1,270,166,479		27,612,315	s		s	8,820,249
	14	Pandemic Unemployment Assistance (PUA)	s		\$	194,109	s	215,867	s	906,153	S	680,781	s	991,568	s		s	4,634,849	s	2,794,369		698,592
	15	Pandemic Emergency Unemployment Comp (PEUC)	\$	18,282	\$	9,984	\$		\$		\$	5,355,438	s	2,795,415	\$	127,916,000		3,197,900	s	13,972,169		3,493,042
	16	State Extended Benefits (EB)	\$	1,343	\$	-	\$	75,369	\$	43,577	\$	75,818		82,433	\$	12,048,505		376,516	\$	277,197		69,299
	17	Lost Wages Assistance (LWA)	\$	16,800	\$	18,300	\$	-	\$	3,300	\$	14,700	\$	13,800	\$	117,741,146	\$	5,351,870	s	31,800	\$	7,950
	18	Regular Unemployment Insurance (KS Only - UI)	1						ı				l									
	19	#Weeks Compensated		14,193		1,526		17,083		4,698		18,331		25,099		3,065,114		60,100		65,211		16,303
	20	Final Payments		431		26		476		98		444		860		58,817		1,153		1,878		470
	21	Individuals Receiving Payments		12,265		863		10,832		2,777		13,279		13,720		2,642,600		51,816	r	40,608		10,152
	22	Average Weekly Benefit Amount	\$	290.62	\$	373.69	\$	393.93	\$	385.90	\$	421.15	\$	396.42	\$	18,381.83	\$	360.43	\$	1,597.40	\$	399.35
	23	Pandemic Unemployment Assistance (PUA)																				
	24	Initial Claims		4,142		3,574		2,411		1,304		767		522		218,983		6,636		5,004		1,251
	25	Continued Claims		30,057		40,546		37,919		28,218		21,833		19,070		3,074,521		93,167		107,040		26,760
	26	#Weeks Compensated		455		690		837		6,458		2,232		3,643		702,895		17,144		13,170		3,293
	27	Pandemic Emergency Unemployment Comp (PEUC)	1																			
	28	Initial Claims		60		145		22		81		42		26		40,093		1,215		171		43
	29	Continued Claims		501		413		472		1,330		4,583		6,934		331,019		10,031		13,319		3,330
	30	#Weeks Compensated		52		25		1,231		18,532		5,908		8,612		363,151		11,005		34,283		8,571
	50	in realization		32		23		2,231		10,552		5,500		0,012		303,231		11,003		54,265		0,571
	31	State Extended Benefits (EB)																				
	32	Initial Claims		34		42		24		8		2		26		10,009		323		60		15
p	33	Continued Claims		84		70		32		19		32		23		24,593		793		106		27
	34	#Weeks Compensated		19		-		272		89		178		256		40,661		1,312		795		199



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## KS UI Benefits: Pre- VS. Post-MFA 4 Week Comparison

#### 01/02/2021 - 01/23/2021:

- Average <u>Weekly</u> Kansas Regular UI Benefits:
  - \$38,203,021

MFA Implemented between Jan. 31 – Feb. 2, 2021

#### 02/13/21 - 03/06/2021:

- Average <u>Weekly</u> Kansas Regular UI Benefits:
  - \$6,553,096

## Average Weekly Benefits decreased **82.85%** with MFA



## Estimates for Unemployment Fraud in Kansas

1. KS SHRM:

2. KS LPA (Part 1):

KDOL Response:

3. KS LPA (Part 2):

4. Independent Audit:

5. Independent Audit:

\$300M - \$600M (Jan. 2021)

\$600M (Feb. 2021)

• \$200M in <u>state</u> funds

\$400M in <u>federal</u> funds

\$290M (Feb. 2021)

• \$140M in state funds

• \$150M in <u>federal</u> funds

\$TBD (Jul. 2021)

\$TBD (May 2022 – Initial)

\$TBD (Sept. 2022 – Final)



## KDOL Reports 50,000 fake UI claims to Feds | 02/23/21

## Kansas turns over 50,000 fake unemployment claims to federal investigators



TOPEKA, Kan. —

The Kansas Department of Labor has referred more than 50,000 cases of fraud to investigators, and stopped payments on another 500,000 cases. Those are just cases <u>from January 1</u>, 2020 through December 31, 2020.

These 50,000 cases do NOT include the avalanche of claims submitted in January of 2021.

by: Heidi Schmidt

Posted: Feb 23, 2021 / 05:11 PM CST / Updated: Feb 23, 2021 / 05:11 PM CST



## KDOL MFA: Fraudulent Login Attempts & BOT Attacks

\*Cumulative Totals

Bots and fraudulent login attempts stopped since 2/3/21:

- 02/08/21: >1.0M
- 03/08/21: 6.12M
- 04/05/21: 6.56M
- 05/10/21: 7.61M
- 06/03/21: 7.80M





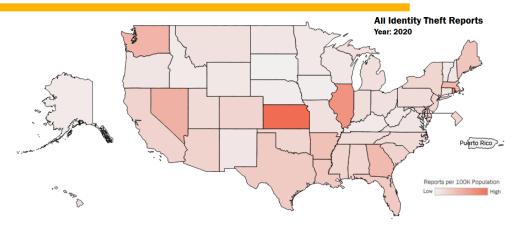
## Identity Theft | Kansas was #1 in 2020 | 04/28/21

Rank =	State 🕶	Identity theft reports in 2019	Identity theft reports in 2020	% increase in identity theft reports 2019-2020
1	Kansas	2,272	43,211	1801.9%
2	Rhode Island	1,145	12,621	1002.3%
3	Maine	809	7,183	787.9%
4	Washington	7,111	54,247	662.9%
5	Illinois	23,142	135,038	483.5%
6	Massachusetts	8,607	45,575	429.5%
7	Arkansas	4,524	17,470	286.2%
8	Oklahoma	3,706	13,797	272.3%
9	Montana	706	2,439	245.5%
10	Colorado	6,274	20,762	230.9%

**Methodology:** Federal Trade Commission data on identity theft reports from 2019 and 2020 were used to compile this report.

#### Source:

https://public.tableau.com/profile/federal.trade.commission#!/vizhome/Fraudandl DTheftMaps/IDTheftbyState



## All Identity Theft Reports Kansas

Year	Rank	Repo	rts per 100K	# of Reports					
real	Nank	#	YoY % Change	#	YoY % Change				
2021 (10)	2	1,239	233.96%	36,096	-16.46%				
2020	1	371	1852.63%	43,210	1801.85%				
2019	39	19	5.56%	2,272	6.12%				
2018	35	18	0.00%	2,141	2.00%				
2017	34	18		2,099					

#### ID theft outbreak in Kansas

Kansas led the country in per-capita reports of identity theft, with 1,483 reports for every 100,000 residents. When metro areas across the U.S. were analyzed, four in Kansas led all others: Topeka had 1,925 reports for every 100,000 persons; Lawrence, 1,717; Wichita, 1,395; and Manhattan, 1,207. In fifth place was Tuscaloosa, Alabama, with 1,195 identity theft reports for every 100,000 residents.



## Kansas UI Benefits Snapshot – Most Recent 4 Weeks

									ruii Pa	muen	IIC .	Sullilliary		Four (4) Week Summary						
									Since V	VE 03/21	L/20	(66 Weeks)		05/29/21—	<b>- 06</b>	/19/21				
Week Ending		5/29/2021		6/5/2021		6/12/2021		6/19/2021	Tota	Is		Weekly		Most Recent		Most Recent				
Kansas Trust Fund Balance	\$	404,500,000	\$	400,900,000	\$	396,700,000	\$	392,100,000				Averages		4 Week Totals	4	Week Averages				
# Weeks Trust Fund to ZERO - KS Only benefits (KS Only - UI)		85.65		87.31		84.72		78.32												
# Years Trust Fund to ZERO - KS Only benefits (KS Only - UI)		1.65		1.68		1.63		1.51												
Projected Date of KS Trust Fund Bankruptcy		1/18/2023		2/6/2023		1/26/2023		12/19/2022												
Regular Claims																				
Initial Claims		2,122		1,650		1,622		1,437	7	1,156,613		17,524	r	6,831		1,70				
Call Center		1,039		583		850		547		153,724		2,329	ır	3,019		75				
Internet		1,224		1,067		772		890		1,002,989		15,197	ľ	3,953		98				
Internet %		57.68%		64.67%		47.60%		61.93%		86.72%		86.72%		57.87%		57.87				
Continued Claims		11,249		10,343		11,036		11,388		3,694,779		55,982	1	44,016		11,00				
Total UI Payments Summary (KS & Federal)	s	19,291,606	s	17,842,421	s	19,012,834	\$	20,886,566	\$ 3,14	0,750,945	\$	47,587,136		\$ 77,033,427	\$	19,258,35				
Regular Unemployment Insurance (KS Only - UI)	\$	4,722,661	Ś	4,591,690	Ś	4,682,584	\$		\$ 1,167,		\$	17,690,683	<b>-</b>	\$ 19,003,053	\$	4,750,76				
Fed Pandemic Unemployment Comp (FPUC)	s	8,936,191	s	8,062,485	\$	8,591,968	s	9,309,700		3,189,079	\$	23,167,034		\$ 34,900,344	s	8,725,08				
Pandemic Unemployment Assistance (PUA)	\$	1,135,579	s	1,067,796	\$	1,151,506	Š	928,008		5,770,425	\$	3,674,472		\$ 4,282,889	S	1,070,72				
Pandemic Emergency Unemployment Comp (PEUC)	\$	4,487,854	Ś	4,115,510		4,577,056		5,617,821		9,662,304	\$	3,812,042		\$ 18,798,241	\$	4,699,56				
State Extended Benefits (EB)	5	9,321	Ś	4,940	5	9,720	S	24,919		2,431,708	S	264,504		\$ 48,900	S	12,22				
Lost Wages Assistance (LWA)	\$	-	\$	-	\$	-	\$	-		2,112,360	\$	3,570,604		\$ -	\$	-				
Regular Unemployment Insurance (KS Only - UI)																				
# Weeks Compensated		12,216		11,015		12,189		12,843	7	3,247,196		49,200	l k	48,263		12,06				
Final Payments		240		222		279		253	•	63,227		958	l	994		24				
										•			l k							
Individuals Receiving Payments	١.	9,198		8,792		9,008		9,072		78,982		42,106		36,070		9,018				
Average Weekly Benefit Amount	\$	386.60	\$	416.86	\$	384.16	\$	389.79	\$	24,321.60	\$	368.51		\$ 1,577.41	\$	394.3				
Pandemic Unemployment Assistance (PUA)																				
Initial Claims		230		197		172		178		222,848		4,643	l 1	777		19				
Continued Claims		6,028		6,485		6,724		7,021		3,225,295		67,194	ľ	26,258		6,56				
# Weeks Compensated		4,198		3,752		4,335		3,603		765,247		13,665		15,888		3,97				
Individuals Receiving Payments				1,875		1,936		1,943		5,754		1,918	П	5,754		1,91				
Pandemic Emergency Unemployment Comp (PEUC)																				
Initial Claims		111		105		134		145		43,449		905		495		12				
Continued Claims		11,384		11,342		11,647		12,019		490,216		10,213	lľ	46,392		11,59				
# Weeks Compensated		11,682		11,131		11,908		15,182		580,912		12,102	l	49,903		12,47				
Individuals Receiving Payments		,,,		7,421		7,106		8,217		22,744		7,581		22,744		7,58				
State Extended Benefits (EB)																				
Initial Claims		-		-		-				10,039		218	l k	-		-				
Continued Claims		9		7		6		26		24,880		541	ľ	48		1				
# Weeks Compensated		31		17		28		95		42,025		914	ŀ	171		4				
Individuals Receiving Payments				4		9		27		40		13		40		1				



- Comprised of 13 members\*:
  - 3 Employer Reps | 3 Employee Reps | 6 Kansas Legislators | 1 KDOL Member

#### **Employer Representatives:**

- Shawana Woods
- Jeff Oswald
- Phillip Hayes

#### **Employee Representatives:**

- Jake Williams
- Shelbye Smith
- Katie Givens

#### **Kansas State Senators:**

- Senator Rob Olson, Vice Chair
- Senator Caryn Tyson
- Senator Jeff Pittman

#### Kansas State Representatives:

- Rep. Sean Tarwater, Chair
- Rep. Susan Estes
- Rep. Stephanie Clayton

#### KS Department of Labor Representative:

Secretary Amber Shultz



- Can suggest to Sec. of Labor rules and regulations necessary to carry out its function
- Primary focus includes examining/recommending:
  - Changes to the UI system
  - Claim-filing and benefits disbursement process and any future changes thereto
  - Technological infrastructure
  - Improvements to system responsiveness, integrity, security, and data verification
  - Data sharing methods across systems related to UI compensation to maximize efficiency
- Conduct audit of the UI system (Prelim report 5/1/22; Final report 9/1/22)
  - Examine effects of fraudulent claims and improper payments from 3/15/20-3/31/22, and the response by KDOL to such claims
  - Examine amounts and nature of such claims, fraud processes and methods, and the potential for recovery of fraudulent payments
  - Evaluate likelihood of a data breach contributing to fraud and improper network architecture allowing a potential breach to have occurred
  - Including info on the implementation of all program integrity elements and guidance issued by the U.S. DOL and NASWA
- Three year sunset provision of the Council



- Issue an initial report within 14 days of the Council's first meeting describing the state of the process by which individuals file UI claims and receive UI benefits and planned improvements to the process
- In coordination with the Secretary of Labor:
  - Develop a strategic staffing plan to address substantial changes in numbers of claims, including the prospective use and sources of additional employee
  - Publish all points of contact for UI inquiries or claims to KDOL's website
  - Recommend for adoption rules and regulations for creating a uniform UI complaint submission process
  - Adopt and periodically review a definition of "substantial disruption" in the benefit application and determination process



- Secretary of Labor Additional Responsibilities Related to the Modernization Council
  - Post all materials from Council meetings on a public website maintained by the Secretary;
  - Develop the initial written strategic staffing plan, review it annually, and revise it as necessary.
     After each review, the most recent version would be provided to the Council and published on a public website maintained by the Secretary;
  - Notify the Council Chairperson of any unauthorized third-party access or acquisition of records within five days of becoming aware of such an event; and
  - Notify the Council members of any substantial disruption in the benefit application and determination process.
- Secretary of Labor / Designee Status Reports to the Modernization Council
  - On or before the 15<sup>th</sup> day of each month and the last day of each month to the Council
  - Initial report requirements, <u>but not limited to</u> information regarding the
    - Timeline
    - Progress
    - Budget
    - Overall status of the UI IT system upgrade
  - Once upgrade completed, report to include information on
    - system performance
    - process updates



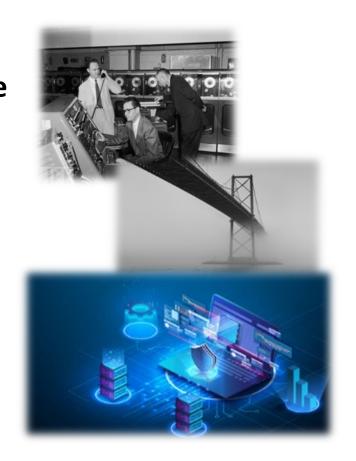
## 2. Modernization of Kansas Unemployment IT System

#### New Technology & Platform

- System Components, Features & Benefits
- UI System Program Integrity Elements/Guidance

#### **Bottom Line**

- Modern, reliable, responsive and modifiable
- 12/31/22 Implementation deadline
- Continual development, customization, enhancements, and upgrades





## System Components, Features & Benefits Considerations

- 1. Efficient Benefit Claims & Payment Management
  - Claims Management
  - Eligibility and Payment Processes
  - Monetary and Non-Monetary Determinations
  - Overpayment and Collections Management
  - Fraud Prevention
  - Accounting and Auditing
- 2. Integrated Tax Management Functionality
  - Account Registration
  - Tax and Wage Reports
  - Adjustments and Payments
  - Delinquencies and Collections
  - Tax Audit Assignments
  - Tax Performance Systems
- 3. Comprehensive Appeals Filing and Tracking
  - Appeal Filing and Management
  - Hearings and Decisions
  - Correspondence and Notices
  - Integrated Workflow
  - Self-Service Features
  - Federal Reporting





## UI IT System: Program Integrity Elements/Guidance

- 1. Social security administration cross-matching for purpose of validating social security numbers supplied by a claimant
- 2. Checking of **new hire records** against the national directorate of new hires to verify eligibility
- 3. Verification of **immigration status or citizenship** and confirmation of benefit applicant information through the systematic alien verification for entitlement program
- 4. Comparison of applicant information to **local, state and federal prison databases** through incarceration cross-matches
- 5. Detection of **duplicate claims** by applicants filed in other states or other unemployment insurance programs through utilization of the interstate connection network, interstate benefits cross-match, the state identification inquiry state claims and overpayment file and the interstate benefits 8606 application for overpayment recoveries for Kansas claims filed from a state other than Kansas
- 6. Identification of **internet protocol addresses** linked to multiple claims or to claims filed outside of the United States
- 7. Use of data mining and data analytics to detect and prevent fraud when a claim is filed, and on an ongoing basis throughout the lifecycle of a claim, by using current and future functionalities to include suspicious actor repository, suspicious email domains, foreign internet protocol addresses, multi-state cross-match, identity verification, fraud alert systems and other assets provided by the unemployment insurance integrity center
- <u>If/when</u> the unemployment compensation modernization and improvement <u>council is inactive or dissolved</u>
  - Secretary of Labor shall implement and utilize all new program integrity elements and guidance issued by the
    United States department of labor and the national association of state workforce agencies, including the
    integrity data hub, within 60 days of the issuance of such guidance



## 3. Employment Security Review Board / Temporary Expansion

- Temporarily doubles the Employment Security Review Board through June 30, 2024
- Currently composed of three members, will consist of six members
  - No more than four of the members belonging to the same political party rather than two as in current law
  - Board may sit in panels of three members with no more than two members belonging to the same political party, for the purpose of hearing and deciding cases before the Board
  - Provide that a member's appointment specifically for the term of the effective date of the bill through June 30, 2024
    - will not count as a term for purposes of the prohibition currently preventing a Board member from serving more than two consecutive terms



## 4. Employment Security Rate Table Changes

- Provides updated fund control table for the purpose of making solvency or credit adjustments to maintain the Employment Security Fund balance beginning in rate year 2022
- Replaces the current uniform solvency rate adjustments to the standard rate schedule with six new solvency rate schedules and six new credit rate schedules providing for solvency and credit rating adjustments to be made according the experience rating of employers
  - Trust fund replenishment is more evenly spread out and avoids disproportionately penalizing employers who use the fund the least
  - Provides <u>fair and proportional trust fund solvency/credit adjustments</u> for each and every rated employer



## 5. Notify Recipients of UI Benefits of Tax Liability

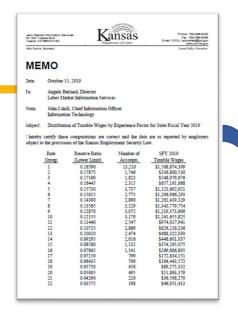
- Requires Secretary of Labor to inform a claimant of the federal and state tax consequences related to UI benefits on the <u>initial determination of benefits notice</u>
- Explanations of the following would be required:
  - KDOL income tax withholding agreement form K-BEN 233
  - Tax withholding elections
  - Tax withholding process and estimated weekly and maximum withholding amounts

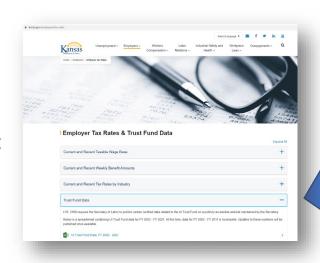




## 6. UI Trust Fund Data Reporting

- Requires certain data related to the UI Trust Fund be published on website maintained by the Secretary
  - Most recent 20 fiscal years:
    - Distributions of taxable wages by experience factor for each fiscal year, to include:
      - Rate group
      - Reserve ratio lower limit
      - Number of accounts
      - Taxable wages
      - Summaries of active positive eligible, active ineligible, and active negative accounts
    - Average high-cost benefit (AHCB) rate summary data:
      - Average high-cost benefit rate in effect, and
      - Benefit cost rate for fiscal years used for AHCB







## 7. "My Re-Employment Plan" & Work Skills Training Services

 Require secretaries of Labor and Commerce to jointly establish and implement programs providing re-employment and work skills training services to UI benefit recipients

Claimants receiving benefits for three continuous weeks, will be required to provide:

- Resume
- Work history
- Skills list
- Job Search Plan
- Requires secretaries of Labor & Commerce to jointly implement a work skills training or retraining program in collaboration w/ KANSASWORKS system
- Secretary of Labor report annually on status and progress
   Secretary of Labor report annually on status and progress
   of the reemployment services and work skills training programs to the House & Senate Commerce Committees during first month of each Legislative Session



My Reemployment Plan Kansa

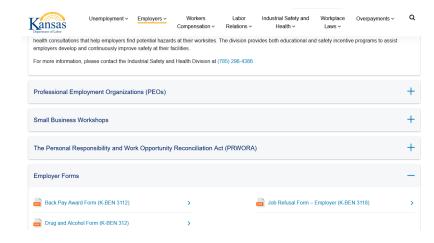
#### 8. Work Refusal Provisions

- Requires Secretary of Labor to develop procedures enabling employers to notify KDOL when a UI claimant <u>refuses to return to work</u> OR <u>refuses an</u> <u>offer of employment</u>
  - Upon receipt of notification, requires Secretary to determine if the offered employment is suitable, considering wages offered are comparable to claimant's recent employment, work duties correspond to claimant's education level and work experience, and wages offered are at least amount of claimant's max weekly UI benefits
- Requires Secretary, within <u>10 business days</u> of receiving work refusal notification from an employer, to notify claimant who refused work information:
  - A summary of the claimant's duties to accept suitable work;
  - A statement that claimant has been or may be disqualified from receiving benefits;
  - An explanation of what constitutes suitable work; and
  - Instructions for contesting a denial of claim based upon a report by an employer that the claimant has refused an offer of suitable work



## Employers Can Report Job Seekers Who Refuse Job Offer

- Employers are in a very competitive market looking for employees with a 3.5% unemployment rate
- Requirement to maintain eligibility for UI benefits:
  - Perform three work search activities each week
    - At least two weekly work search activities (application OR resume submissions)
      - At least one other activity:
        - Additional job application(s)
        - Attendance at job fairs
        - Resume review courses
        - Workforce Center services
        - Browsing job posting websites, etc.



- <u>Refusing work can disqualify individuals</u> from unemployment insurance
  - Employers should report ALL job refusals



## When/Who to Report? ALL Job Refusals Can be Reported

#### **GETTING KANSANS BACK TO WORK:**

EMPLOYER GUIDANCE FOR

### HANDLING JOB REFUSALS

The U.S. Department of Labor (DOL) has released updated resources for employers, workers and states as businesses begin to reopen across the nation.

The DOL emphasized it will take the cooperation of employers, employees and state agencies to prevent unemployment fraud. Claimants should be educated on state requirements that failure to accept suitable work offers may lead to denial of unemployment benefits.

The Kansas Department of Labor (KDOL) states an individual is not eligible for unemployment benefits if they fail to accept suitable work without good cause if a valid, bona fide offer (must include acknowledgement from the claimant/job seeker) of work is made. Beginning May 13. 2021, KDOL is required by law (House Bill 2196) to investigate all reported job refusals within 10 davs. The following considerations will be investigated:

- Suitability:
  - Skills
  - Training
  - Experience
  - Capabilities needed for the job

#### Labor Market Conditions:

- Prospects for work
- Number of jobs available in their occupations or skills area, etc.
- Job/working conditions

#### KDOL will investigate all reported job refusals

- if the job is determined to be suitable, KDOL will also investigate if they had good cause for refusing work;
  - availability issues such as illness, hospitalization, lack of childcare or transportation, etc. will disqualify an individual;
- if the job is determined to be suitable and the individual failed to accept the work without good cause, they may be disqualified for benefits.

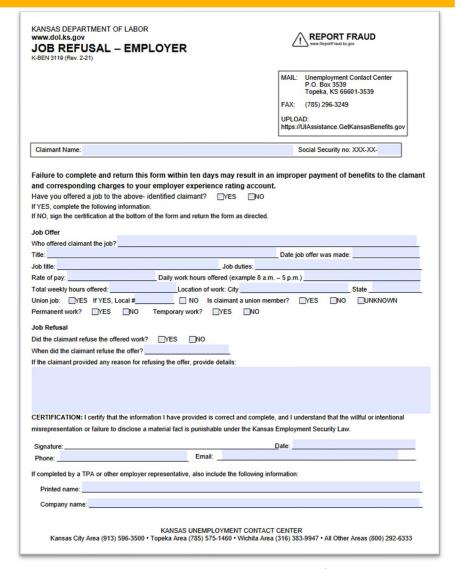
No action can be taken and the claimant I may continue to receive benefits if a refusal is not reported.

Kansas employers can report ALL job refusals with this form:



bit.ly/KSjobrefusal







## 9. Unemployment Rate Thresholds for Maximum Benefits

- Raises minimum threshold for receiving a maximum of 20 weeks of UI benefits from a 3-month seasonally adjusted average unemployment rate of 4.5% to 5.0% for weeks beginning September 5, 2021
  - Federal Reserve Defines Full Employment at 5.0% 5.2%
  - Recent Kansas UI Rates:
    - Nov. 2020: 5.6%; Revised to 5.1%
    - Dec. 2020: 3.8%; Revised to 4.7%
    - Jan. 2021: 3.5%; Revised to 3.4%
    - Feb. 2021: 3.2%; Revised to 3.8%
    - Mar. 2021: 3.7%; No Revision
    - Apr. 2021: 3.5%; Revision TBD
    - May 2021: TBA on 06/18/21

#### **Previous Statute:**

• **<4.5%**: 16 weeks

• **4.5%** to <6.0%: 20 weeks

• =>6.0%: 26 weeks

#### **New Statute:**

• **<5.0%:** 16 weeks

• **5.0%** to <6.0%: 20 weeks

• =>6.0%: 26 weeks



## 10. Disqualification for Fraudulent/Misleading Statements

- Benefit Disqualifications:
  - First occurrence is shortened from five years to a <u>one year disqualification</u>
  - Second and future occurrences lead to a <u>five year disqualification</u>
    - Disqualification periods do not start until collection of overpayment, 25% penalty and interest
- Establishes a crime classified as a severity level 5 nonperson felony for any individual who makes fraudulent or misleading statements to obtain UI benefits if they meet the following criteria:
  - Failed to engage in employment as defined in statute;
  - Failed to perform any services for wages within the state not within the meaning of employment;
  - Made such fraudulent or misleading statements while purporting to be another individual without their consent; and
  - Communicated or caused to be communicated false statements or representations on 3 or more occasions during a 30-day period while purporting to be another individual without that individual's consent.





## 11. Employer Account Protections & Payment Certification

- Requires <u>employers to be held harmless</u> and not owe any amount to the State for:
  - Any paid claim reported as fraudulent to Sec. of Labor, unless claim determined to be legitimate
  - Any claim that has been improperly paid, as would be defined by the bill
- Requires Secretary of Labor to make <u>immediate restitution to employers</u>, without requiring a hearing or a request from the employer, as follows:
  - Credit account of any contributing, governmental rated, or reimbursing employer for any paid benefits determined to be due to fraud or improper payment between 3/15/20 12/31/22;
  - <u>Forward Facing Provision</u>: Refund "reimbursing employers," who repay State for claims paid on their behalf, for any claim paid after 3/15/20, that is or is reported to be fraudulent by employer, unless determined to be otherwise by the Secretary
  - <u>Look Back Provision</u>: After reviewing all reimbursing employer accounts, apply credits for any unrecovered charges for fraudulent or erroneously paid claims
- For purposes of both restitution and indemnification:
  - Any determination w/ respect to legitimacy of a claim is subject to appeal; and
  - No time limit to dispute a fraudulent claim or related appeals for benefits paid between 3/15/20 and 12/31/22
  - "Improper payments" defined as any payment that, according to legally applicable requirements, should not have been made or was in the incorrect amount.







- Provides for lesser of an aggregate of \$500M or max amount available, as determined by the Director of the Budget, to be transferred from special revenue funds to the Employment Security Fund during FY 2021 (\$250M) and FY 2022 (\$250M)
  - Total amount to include:
    - Fraud/Improper payments identified by the new Kansas Unemployment
       Insurance Modernization and Improvement Council Audit (3/15/20-3/31/22)
    - Fraud/Improper payments between 4/1/22 and 12/31/22
  - Transfers made up of moneys identified by Director of the Budget to be unencumbered coronavirus relief funds that may be spent at discretion of the State & provided by federal legislation enacted in response to COVID-19
    - In the event the transfers of federal coronavirus relief funds to the Employment Security Fund are not made, the bill would stipulate contributing employers would pay contributions as set forth in the standard rate schedule for rate year 2022 and 2023, and no solvency credit or adjustment would apply



## 13. Annual KS UI Trust Fund Projections Report



- Three Years of Reporting
  - Calendar Years 2022 2024
  - To House & Senate Commerce Committees
- Reporting Requirements:
  - Actual & Projected Amount of UI Claims
  - Actual & Projected Employer Contributions
  - Actual & Projected UI Trust Fund Balance



## 14. Federal UI Program Restrictions



 Specifies that any federal UI program established in response to a pandemic is not to be continued using state contributions after the federal program ends







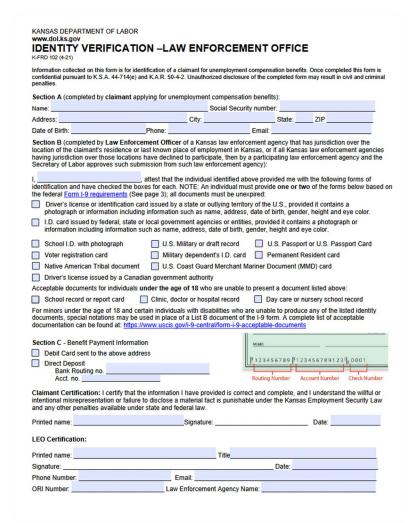
- Requires Secretary of Labor to create and manage a promotional campaign for the Shared Work Program
  - Includes educational communications with other state agencies and stakeholders, including Governor's office, legislators, workforce investment boards, labor unions, and local, regional, or state chambers of commerce
- Eligibility of employees to participate in the program would be expanded from those whose hours of work are reduced by 20 to 40 percent of normal weekly hours to those whose hours of work are reduced by 10 to 50 percent of normal weekly hours
- Permits negative account employers (N1-N11) to be approved for the Program
  if their most recent calculated reserve ratio has improved from the previous
  reporting year's reserve ratio
- Clarifies eligibility for UI benefits pursuant to a Program agreement would not be conditioned upon work search or work availability limitations otherwise generally required of UI benefit recipients



## 16. ID Verification - Law Enforcement Agency Partnership

Kansas Department of Labor	Unemployment ~	Employers ~	Workers Compensation >	Labor Relations ~	Industrial Safety and Health V	Workplace Laws v	Overpayments >	
Home > Unemployment >	Report Fraud > Law Enforce	ment Identity Verification	Van		7000	_		
				BAT		M/A		
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Identity Verification	on for LEOs Freque	ently Asked Que	estions					-
Participating Law	v Enforcement Ager	ncies						

38 Law Enforcement Agencies participating as of 6/9/21





#### Additional Provisions in HB 2196

- 17. Clarifies that individuals of identity theft are not liable for fraudulent UI claims made using their stolen identity
- 18. Amends a provision of the Employment Security Law pertaining to the quarterly reporting of tax and wage data
  - Under current law, professional employer organizations, or independent businesses that provide leased employees to a client, are prohibited from including a client company's owners and officers in the same UI quarterly report as that company's employees
  - The bill removes the prohibition
- 19. Revises the Employment Security Law by excluding from the definition of "employment" contractual services performed by a petroleum landman
  - Such services are defined to include mineral rights management and negotiations, development of minerals, research of public and private property records, and title work. For purposes of the bill, "minerals" includes oil, natural gas, or petroleum
  - Such services are not to include services performed for 501(c)(3) organizations exempt from federal income taxation
- 20. Requires KDOL and the Department for Children and Families (DCF) to enter into a memorandum of understanding to provide for the transfer of information between agencies providing that, upon notification that a UI claimant has become employed, the Secretary of Labor shall notify DCF to determine the UI claimant's eligibility for state or federal benefits provided or facilitated by DCF



#### Additional Provisions in HB 2196

- 21. Provides if the contributions collected from negative account balance employers and paid into the Employment Security Interest Assessment Fund for the purpose of paying interest on unemployment advances provided by the federal government exceed the amount of interest owed, any excess amount shall be transferred to the Employment Security Trust Fund.
  - The bill prohibits any expenditures from the Employment Security Interest Assessment Fund other than the payment of principal and interest on such advances from the federal government.
- 22. The bill requires the Department of Labor to develop a form for claimants to establish their identity before a Kansas law enforcement officer.
  - The form is limited to one page in length and the Secretary of Labor shall use those forms of identification identified by the I-9 list.
  - The completion of the form and submission by the law enforcement agency require the Secretary to presume the claimant's identity has been confirmed for purposes of UI law.
  - Law enforcement officers, agencies, and the state or any political subdivision of the state receive immunity from civil or criminal liability related to the use of the form if the officer acts in good faith and exercises due care.



## 2021 Kansas UI Updates & Consolidated Resources

#### **UI FRAUD RESOURCES**

- KDOL Homepage
- KS UI Fraud Reporting
- **(** KS LEA ID Verification
- USDOL UI Fraud
- USDOL ID Theft
- FTC ID Theft
- IRS Emp.-Rel. Theft
- IRS ID Theft Tools
- Free Credit Report
- mySocialSecurity

#### **KS UI INFORMATION**

- KS Self-Service Portal (2)
  - My ReEmployment (>)
  - Employee UI FAQ (>)
  - Employer UI FAQ (>)
- Employer Help Desk (2)
- KS Job Refusals Guide (>)
- Shared Work Program (>)
- Tax Rates/Trust Fund (>)
  - UI Weekly Review (>)
- US Borrowing Summ. (>)

https://www.the-arnold-group.com/KSUIupdate/



## Questions / Comments?



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